



RURAL COUNTY REPRESENTATIVES  
OF CALIFORNIA

February 13, 2024

The Honorable John Laird  
Member, California State Senate  
1021 O Street, Room 8720  
Sacramento, CA 95814

**RE: Senate Bill 1046 – SUPPORT  
As Introduced February 7, 2024**

Dear Senator Laird:

On behalf of the Rural County Representatives of California (RCRC), we are pleased to support your Senate Bill 1046. This measure seeks to expedite the construction of compost facilities without compromising the stringency of environmental review under the California Environmental Quality Act (CEQA). RCRC is an association of forty rural California counties; the RCRC Board of Directors is comprised of elected supervisors from each of those member counties.

Senate Bill 1046 requires CalRecycle to develop a programmatic environmental impact report for small and medium-sized organic waste compost facilities. RCRC supports SB 1046 because we believe it will simplify the process for local permitting of small and medium-sized compost facilities and reduce delays related to environmental review and litigation.

SB 1383 requires the state to reduce landfill disposal of organic waste 75 percent below 2014 levels by 2025. CalRecycle's implementing regulations require local governments to divert organic waste and procure recycled materials derived from that organic waste stream. These requirements are estimated to cost \$20 billion to implement and will require the construction of 50-100 new organic waste recycling facilities. There are many permitting, siting and construction challenges for building new compost facilities, including delays and litigation risk arising from CEQA.

CEQA includes processes by which specific projects can "tier" off a more comprehensive programmatic environmental impact report (EIR). Once a programmatic EIR has been finalized (and any legal challenges resolved), subsequent projects can rely on that document and applicable mitigation measures. As such, subsequent projects do

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not need to “recreate the wheel” and can instead focus their CEQA analyses on project-specific impacts that were not contemplated and discussed in the programmatic EIR. This approach can reduce costs, the time required for CEQA review, and litigation delays. CalRecycle can draw upon its experience preparing a similar programmatic EIR for anaerobic digestion facilities several years ago. That work, like a similar programmatic EIR prepared by CalFire for vegetation management work, has been very helpful for those seeking to construct anaerobic digestion facilities.

Given the importance the state has assigned to reducing methane emissions from organic waste management - and the significant investments that will be required to achieve those objectives - a small state investment in developing a programmatic EIR for composting facilities will repay itself many times over.

RCRC supports SB 1046 because we believe it will help increase organic waste recycling, reduce pollution, help local governments comply with SB 1383, and create in-state manufacturing jobs. If you should have any questions, please do not hesitate to contact me at [jkennedy@rcrcnet.org](mailto:jkennedy@rcrcnet.org).

Sincerely,



JOHN KENNEDY  
Senior Policy Advocate

cc: Brynn Cook, Consultant, Senate Environmental Quality Committee  
Scott Seekatz, Consultant, Senate Republican Caucus